

Singapore's Strategic Goods Control System

***“ Effective Elements of Export Control
Systems for APEC Economies ”
Honolulu , Hawaii , 1 – 3 November 2005***



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Trade Control Officer
Trade Control Branch
Singapore Customs***



Agenda



- Singapore's Counter - Proliferation Interests
- Framework of Singapore's Strategic Goods Controls System
- Strategic Goods Registration and Permit Requirements
- Enforcement Measures
- International Cooperation
- Industry Outreach Activities
- Current Initiatives



Singapore's Counter - Proliferation Interests



Singapore's Counter - Proliferation Interest



Signed:

- Non-Proliferation Treaty in 1976
- Biological Weapons Convention in 1975
- Chemical Weapons Convention in 1997
- Comprehensive Test Ban Treaty in 2001
- Seat in IAEA Board's of Governors from Sep 2004 – 2006



Active participation in:

- Container Security Initiative (CSI)
- Proliferation Security Initiative (PSI)
- Radiation Detection Initiative (RDI)
- APEC / ARF Conferences



Singapore's Counter - Proliferation Interest



... a market of 2.8 billion people within a 7-hour flight radius



Key Challenges Faced



- Trade/Transshipment – lifeline to economy
 - Major Transshipment hub
 - 20.6 Mil TEUs (2004)
- Limited expertise in controlled items
 - Not a nuclear producing country
 - Not member of 4 export control regimes (AG, MTCR, NSG, WA)
- Lack of resources – small staff / manpower
- Industry concerns – divert to other ports with no or less stringent controls.



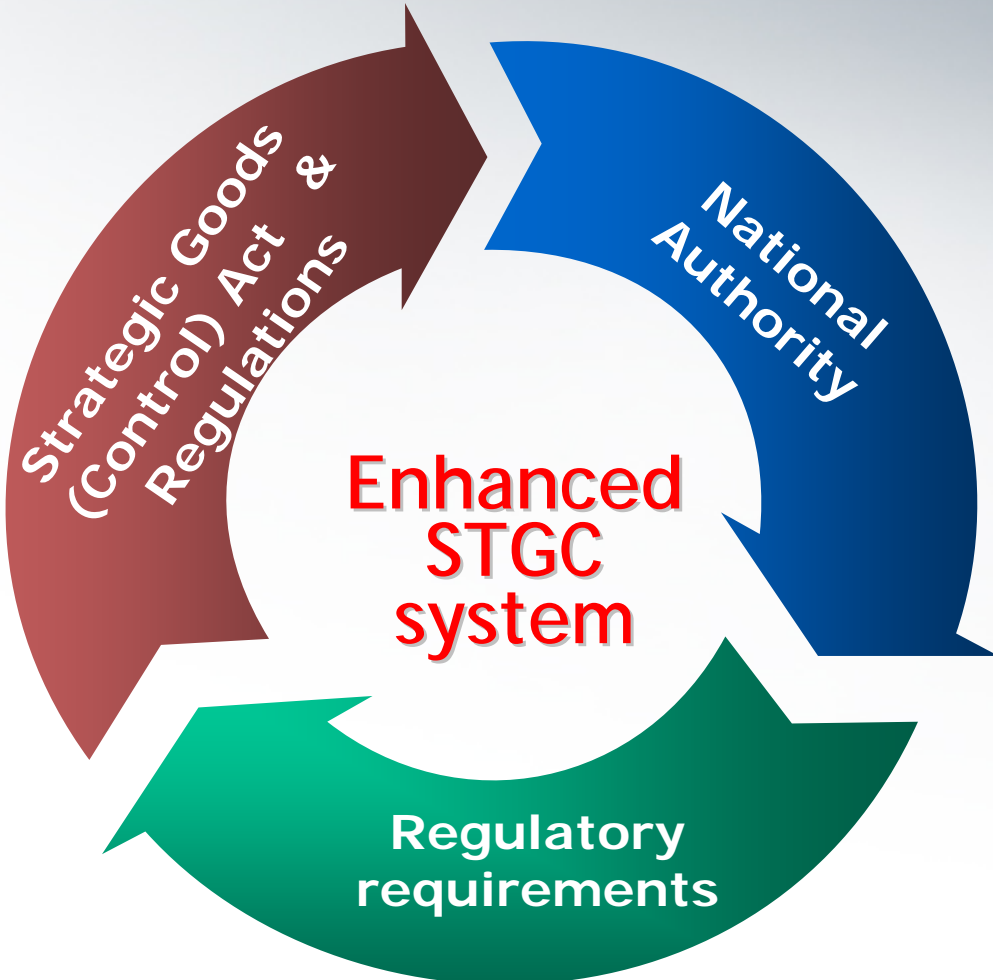
Framework of Singapore's Strategic Goods Control System





Enhanced Strategic Goods Control Regime

- Control list
- Catch-all
- Comprehensive regulatory requirements
- Greater enforcement powers
- International co-operation



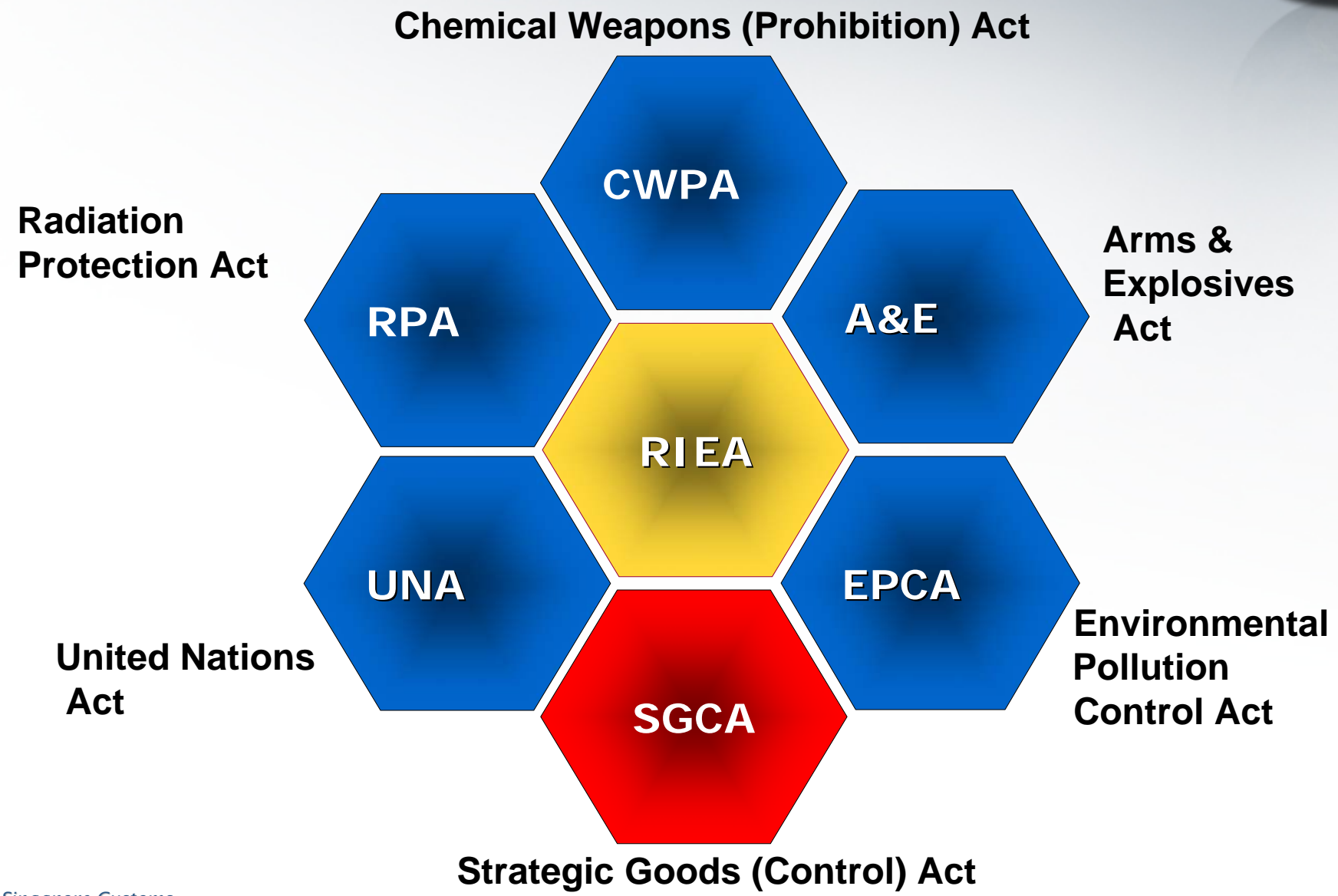
- Focal point - Singapore Customs
- Policy: Inter-ministry committee (MTI, MFA, Mindef, MHA, MOT, SC, AGC)

- Export, Transshipment & Transit Permits for Controlled Goods
- Intangible Transfer of Technology (ITT) & Brokering Permit/Registration





Domestic Legal Framework



National Legislation



- **Strategic Goods (Control) Act – 1 Jan 2003**
 - Comprehensive regulatory requirements - export, transshipment/transit, brokering, ITT
 - Control list
 - Catch-all – “relevant activity”
 - Greater enforcement powers
 - International cooperation

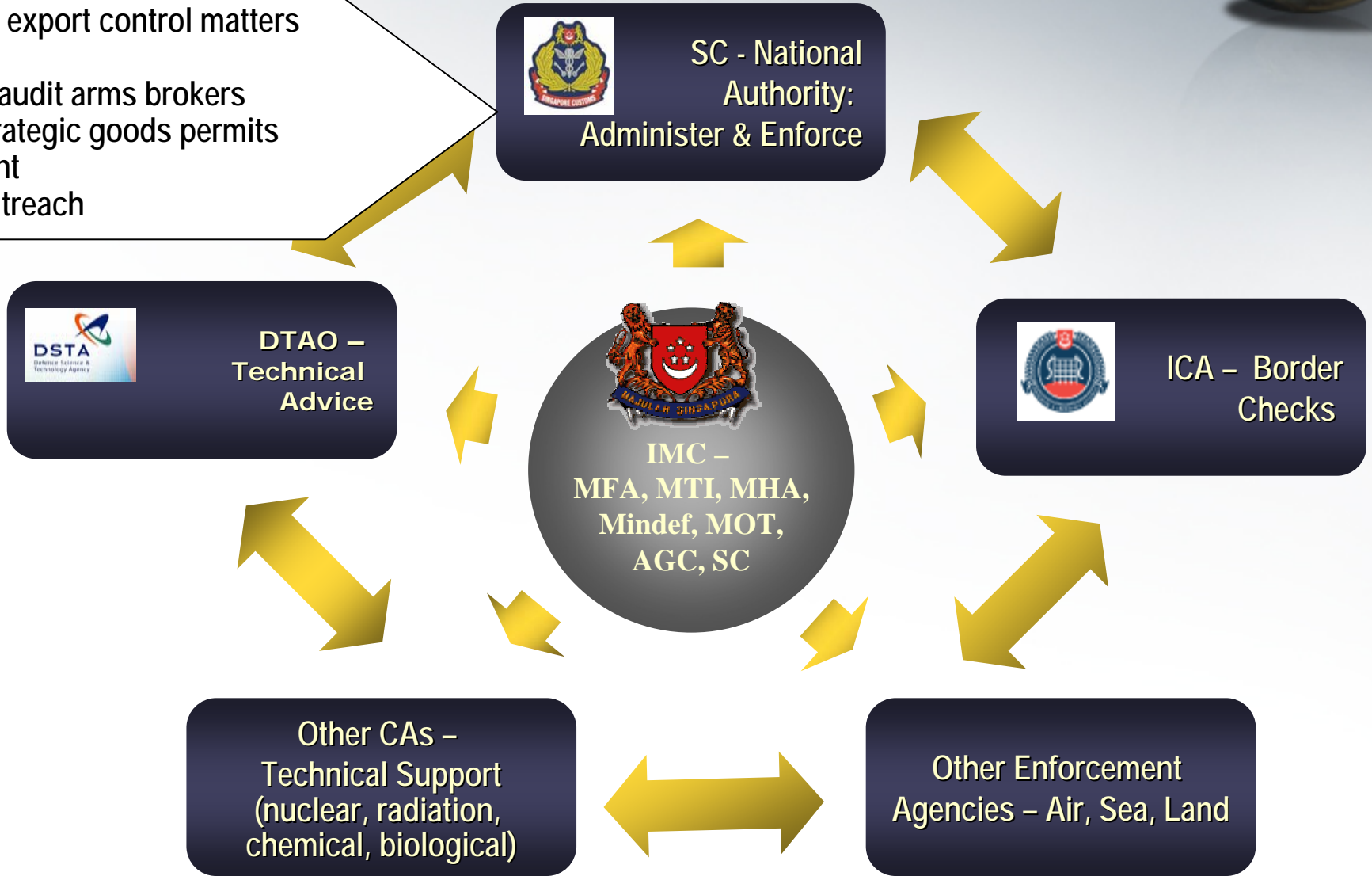
- **Strategic Goods (Control) Regulations – 7 Jan 2004**
 - Stipulate the conditions of permit approval, revocation or suspension
 - To implement the bulk permits scheme
 - Stipulate record-keeping requirements
 - Composition fines





Multi - Agency Efforts

- Administer export control matters
- Focal point
- Register & audit arms brokers
- Process strategic goods permits
- Enforcement
- Industry outreach





Control List

Continually Reviewed



Munitions List



**Biological List
Chemical List**



Dual-use List



Catch-all

Transactions

Export/re-export

Transshipment

Transit

ITT

Brokering



Strategic Goods Registration & Permit Requirements



- ❖ *Export, Transshipment & Transit*
- ❖ *Intangible Transfer of Technology*
- ❖ *Brokering*



Strategic Goods Permit Declaration Requirements



Permits for

**Export/
re-export**

Transshipment

Transit



Taking goods out
of S'pore

Through Bill of Lading or
Airway Bill

Goods remain
on board



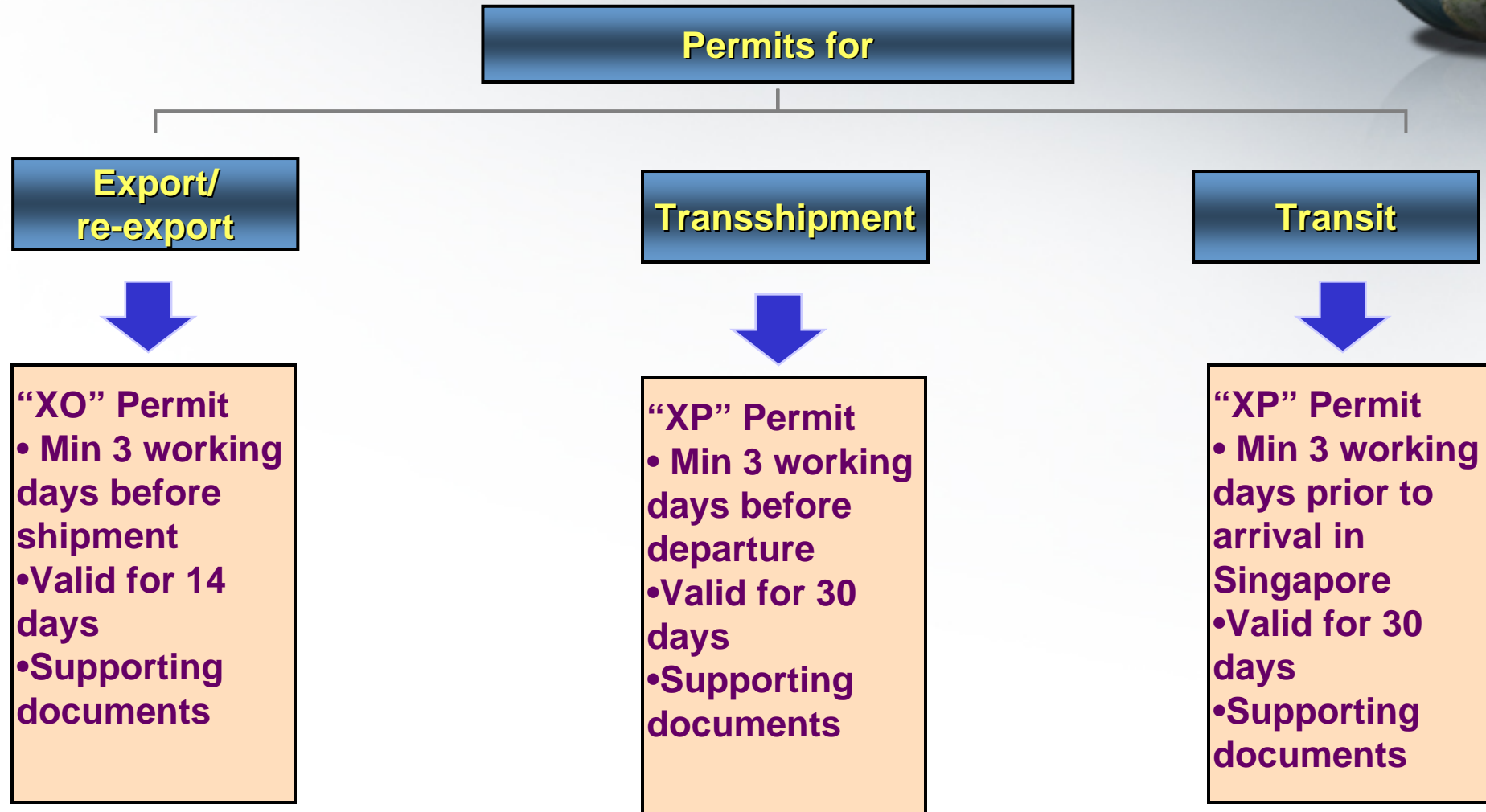
TradeNet
(EDI)

TradeNet
(EDI)

TradeNet
(EDI)



Strategic Goods Permit Declaration Requirements



Intangible Technology Transfer (ITT) & Brokering Controls



ITT :

- Electronic transmission in S'pore
 - Email, fax, internet
- Making controlled technology available in S'pore on computer
 - Accessible to a person in foreign country



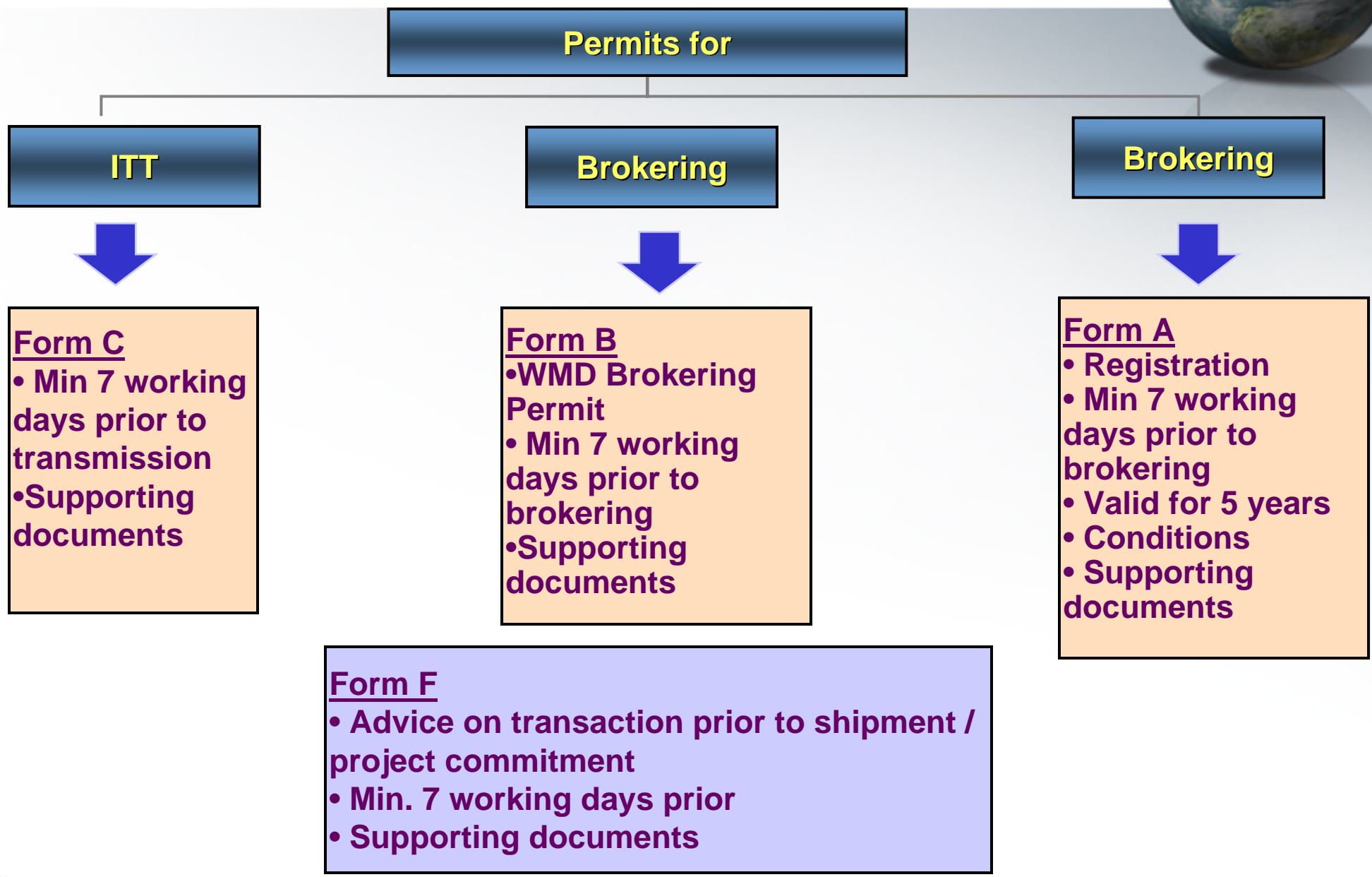
Brokering :

- Arrange / negotiate for transfer of strategic goods / technology from
 - Regardless of whether goods were physically transferred through Singapore





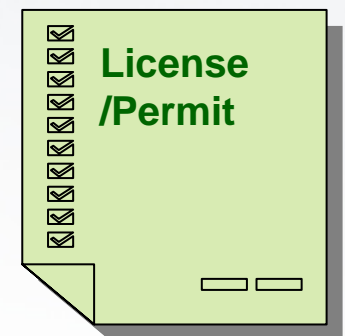
Permit/Registration Requirements



Supporting Documents Required



- End-User Statement
- Export Licence (if controlled by exporting country)
- Import Authorisation (if controlled by importing country)
- Technical specifications
eg. Operating instructions / manuals / brochures / sheet / etc.
- Other relevant documents (invoice, bill of lading/air way bill, etc.)



Other Complementary Measures



- **Pre-shipment declarations – countries of proliferation concern:**

- **Dual-use chemical precursors, biological toxins/agents and related equipment**



**N.Korea
(DPRK)**

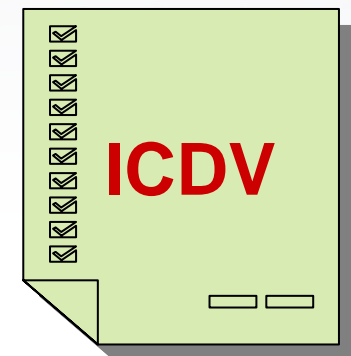


Iran



Libya

- **Import Certificate Delivery Verification (ICDV) /International Import Certificate – to verify end-use/r in recipient countries.**



Enforcement Measures



Enforcement Powers



Power to access documents & information



Power to seize



Power to search conveyances & premises



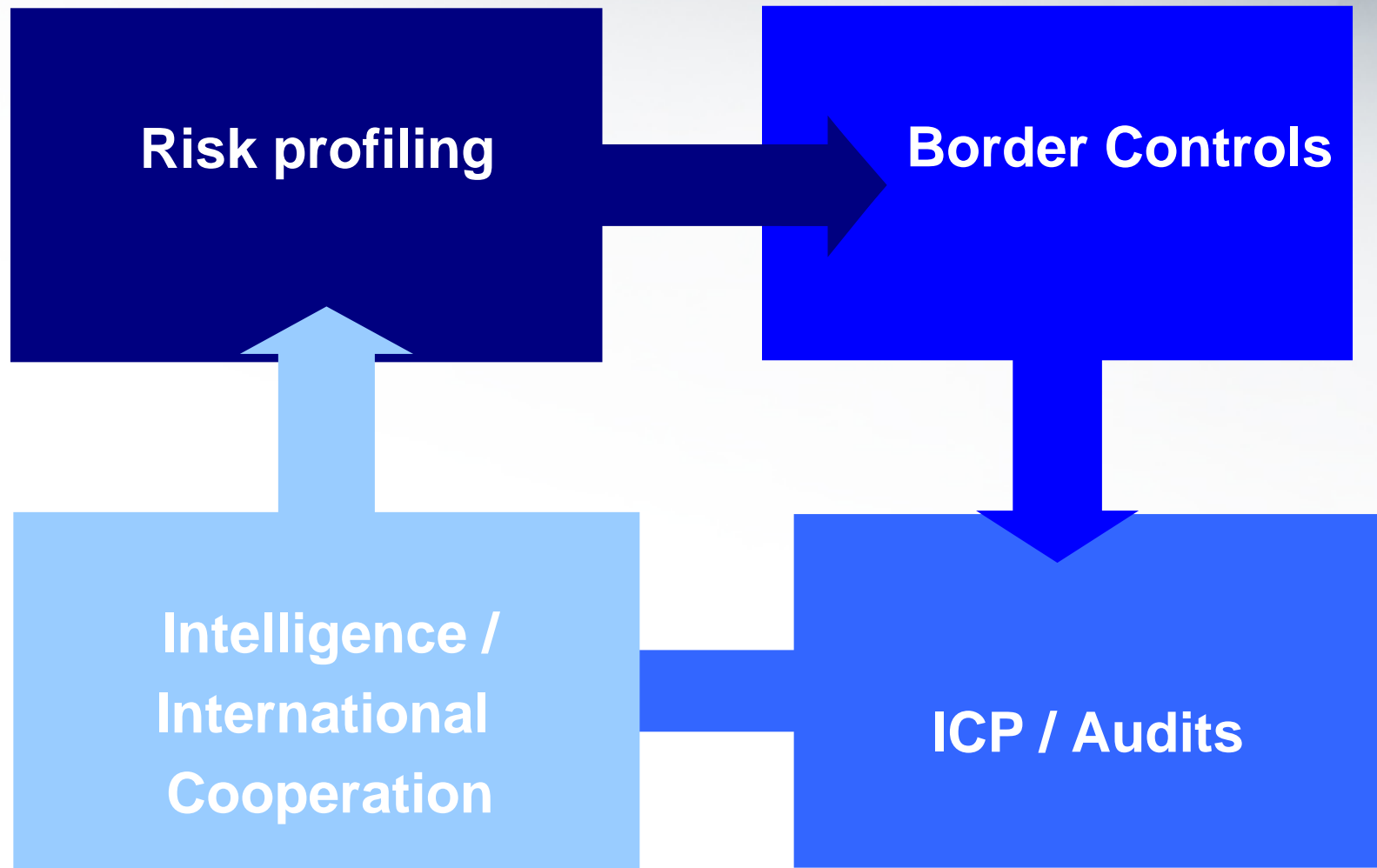
Power to access computer information



Enforcement Approach



Multi Pronged Approach



Strict Penalties



- \$100,000 fine / 3 times the value of the goods; and/or 2 years jail - **1st offence**
- \$200,000 fine / 4 times the value of the goods; and/or 3 years jail - **2nd & subsequent offence**



International Cooperation



Bilateral Cooperation



- **Joint Statement on Bilateral Export Control Cooperation with Japan METI – 22 Apr 04, Singapore**
 - **Enhance enforcement cooperation**
 - **Enhance information sharing**



Container Security Initiative (CSI)



- **Singapore - 1st port in Asia to sign up to the CSI with the US on 20 Sep 2002**
- **The CSI further reinforces other measures undertaken by the Singapore Government to boost security at all our passenger and cargo entry points**



Proliferation Security Initiative (PSI)



- PSI complementary to existing counter-terrorism efforts
- Singapore fully supports PSI and Statement of Interdiction Principles



Proliferation Security Initiative (PSI)



Singapore News »



Time is GMT + 8 hours
Posted: 15 August 2005 13:02 hrs

Singapore hosts multi-national anti-WMD maritime exercise

SINGAPORE : Singapore is hosting a multi-national maritime interdiction exercise under the ambit of the Proliferation Security Initiative (PSI).

Called Exercise Deep Sabre, it will involve some 2,000 personnel from the military, coast guard, customs and other agencies of 13 PSI countries, including Australia, Canada, France, Germany, Italy, Japan, Russia, the United Kingdom and the US.

PSI is a multinational initiative to address the growing challenge posed by the proliferation of weapons of mass destruction.

It aims to build upon existing mechanisms and create new and effective tools to prevent their proliferation.

Held in South East Asia for the first time, it is one of the largest PSI exercises to date.

- Singapore hosted a PSI exercise, Ex Deep Sabre in Aug 05
- Involved 2,000 personnel from 13 PSI countries



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Container Inspection Segment



Standby at inspection site



Container screening

11.07.2005



Unsealing by Customs

11.07.2005



Unload contents for inspection

11.07.2005



Sample extraction

11.07.2005



Decontamination activities

11.07.2005



Radiation Detection Initiative (RDI)



- Singapore signed on to the RDI with the US on 10 Mar 2005
- A radiation detection portal will be deployed at a container terminal to detect the trafficking of radioactive material that could be used to construct “dirty bombs”
- The RDI further reinforces other measures undertaken by the Singapore Government to boost our maritime security



Industry Outreach





Industry Outreach Activities

- ❖ Industry Briefings / Consultations
- ❖ Field Visits
- ❖ News Releases
- ❖ Circulars
- ❖ Brochures
- ❖ STGC Website
- ❖ Courses
- ❖ Seminars

This story was printed from channelnewsasia.com



Title : Singapore tightens control over goods used in making weapons of mass destruction
By :
Date : 25 November 2002 21:43 hrs (SST)
URL : <http://www.channelnewsasia.com/stories/singaporelocalnews/view/25506/11.html>

Singapore has become the first country in Southeast Asia to pass legislation to tighten control over the movement of goods that can be used to make weapons of mass destruction.

The Strategic Goods Control Bill, which was passed by Parliament on Monday, is a strong deterrent to rogue traders.

Traders will now have to apply for a permit to export, tranship and even bringing such goods in transit.

Minister of State for Trade and Industry Raymond Lim said the change would improve Singapore's reputation as a safe international trading hub and will not add extra cost to traders.

At the same time, the law also strengthened Singapore's domestic security.

Those who do not comply with the new provisions face hefty fines, penalties and even jail sentences.



Structured Courses



- Commenced since Apr 04
- 3 types - catering to specific industry needs
 - Permit declarations & classification of controlled items
 - Our facilitative schemes
 - Industry's obligations & responsibilities under the SGCA



Seminars



- **Seminar on Japan-Singapore Export Controls (Corporate Compliance & Due Diligence)**
 - **31 May 05**
- **Seminar on US Export Control Regulations**
 - **Singapore Customs was invited to speak about Strategic Goods (Control) Act**
 - **30 - 31 Jun 03**
 - **29 - 30 Jun 05**





STRATEGIC GOODS CONTROL

- Home
- National Authority
- Online Forms
- FAQs
- Feedback
- Search Code

- Overview
- National Authority
- Strategic Goods Control List
- Permits and Registration
- Approved Company Scheme / Bulk Permit
- Sanctioned Countries/Entities
- FAQs
- Awareness
- Publications and Guidance Notes
- Notices/Circulars
- Press Releases & Speeches
- Scheduled Events
- Useful Links
- Contacts
- Add me to the Mailing List
- Contact Us

STGCC Singapore
Strategic Goods Control

Singapore shares the concerns of the international community on the proliferation of weapons of mass destruction. As a responsible trading nation, Singapore strives to do its part for global security by implementing safeguards against the illicit movement, through its ports, of items that could contribute to such proliferation.



Click and u

05.01
Circu

11.12
Calendar of Events

01.11.2003
Approved Company Scheme



AWARENESS

Details of industry compliance and awareness publications and seminars/ briefing



PERMITS AND REGISTRATION

Details of permit and registration requirements for the transfer of strategic goods



USEFUL LINKS

Links to local and foreign government agencies and other useful websites.

NOTICES / CIRCULARS

For lists of all Strategic Goods Control circulars, press releases and speeches since 2002.

Circulars
Press Releases

Current Initiatives



Key Learning Points Achieved



- **Political / High-level commitment to counter WMD proliferation**
- **Need to study & explore international best practices before adoption**
- **Obtain training / technical expertise assistance – Enforcement Officers**
 - **Internal from other relevant agencies**
 - **External from other foreign nations**
- **Attend international forums on export control issues**
 - **Keep abreast of international developments**
 - **Establish networks to exchange info & pick up best practices**
- **Address industry concerns – minimise trade impact due to the controls imposed**
 - **Fast & easy declarations by traders - automation**
 - **Full fledged outreach courses pre- & post implementation**
 - **Implement trade facilitative schemes (Approved Company Schemes / bulk permit schemes)**

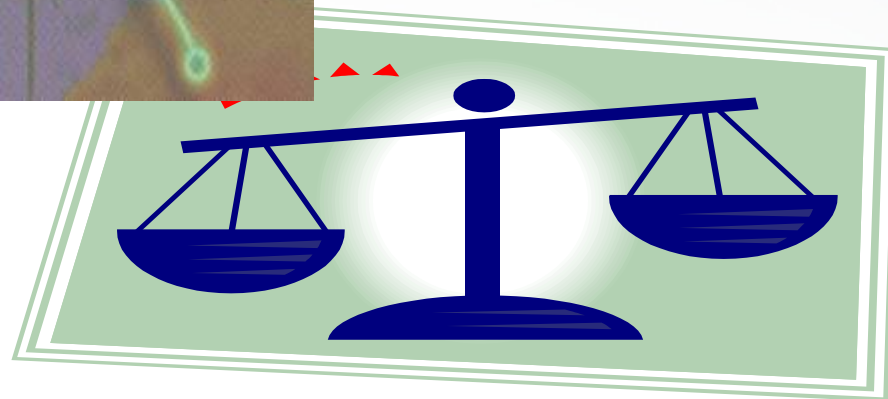


Way Forward



Strong signal - we do not condone clandestine activities

Careful balancing



Future Initiatives



- **International profiling/exchange meetings**
 - ARF Export Licensing Meeting 17-18 Nov 05
 - Seminar on Non-proliferation of WMD Mar 06
 - Global Export Control Conference May 06
- **Technical training assistance**
 - Upgrade knowledge, skills, technical understanding of both enforcing officers & trading industry
- **Industry needs**
 - further facilitative measures (non-sensitive legitimate trade)/regional outreach



Thank You



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